# REPORT TO THE CALNE AREA (5) COMMITTEE

Report No. 10

Date of Meeting	12 <sup>th</sup> December 2006	
Title of Report	Alcohol Consumption in Designated Public Places – Proposed Order In Calne	
Link to Corporate Priorities	Community Safety and Crime and Disorder reduction work is in support of the Council's Corporate Priority for Community Involvement / partnerships.	
Public Report	YES	

### **Summary of Report**

Under the Criminal Justice and Police Act 2001 the District Council may make an Order identifying any public place in their area as a Designated Public Place. They may only make such a designation if they are satisfied that disorder or nuisance or annoyance to members of the public has been associated with the consumption of alcohol in that place.

Once such a designation has been made, it will be an offence for a person to drink alcohol in that place after being requested by a Police Officer not to do so. The order gives subsequent powers to police officers to require the surrender of alcohol and make an arrest if the drinker refuses to do so after the request has been made or issue a fixed penalty ticket.

Having had discussions with the local police and the Town Council, officers are satisfied that there are sufficient grounds for a Designation Order to be made in Calne. The proposed zone is indicated in the attached appendix, which also shows where the enforcement signs will be located.

Calne Town Council have agreed to fund the signs and erect them. The District Council's contribution will be Officer time and the cost of making two public orders estimated to be £900.

Officers are seeking feedback and support from the area committee before advancing to the statutory consultation phase. Subject to any comments received during that consultation, it would be the intention to make a recommendation to full Council that a Designation Order be made for the area concerned.

#### Officer Recommendations

- That the Committee support the principle of an Designated Public Places Order (DPPO) being made under s. 13 Criminal Justice and Police Act 2001 for those parts of Calne highlighted on the plan at Appendix one.
- That Officers undertake the required statutory consultation and, subject to the results of that consultation, the Council be recommended to make the appropriate Designation Order.

Other than those implications agreed with the relevant Officers and referred to below, there are no other implications associated with this report.					
Financial	Legal Implications	Community &	Human Resources	Equality &	

Implications	Logal Implications	Environmental Implications	Implications	Diversity Implications
YES	YES	YES	YES	NONE
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#### 1. Introduction

1.1. The purpose of this report is to ask the Committee to support the making of an Order designating parts of Calne as an area in which the drinking of alcohol in public places can be controlled.

## 2. Options and Options Appraisal

- 2.1 Option 1: To support the principle of an Designated Public Places Order (DPPO) being made under s. 13 Criminal Justice and Police Act 2001 for those parts of Calne highlighted on the plan at Appendix one.
- 2.2 Option 2: To oppose the principle of an Designated Public Places Order (DPPO) being made under s. 13 Criminal Justice and Police Act 2001 for those parts of Calne highlighted on the plan at Appendix one.

## 3. Background Information

- 3.1 The request for an alcohol exclusion zone came from Calne Town Council and the Local Police Officers.
- 3.2. Council Officers requested additional evidence and are now satisfied that the criteria for making the order have been met.
- 3.3. The next stage is the formal consultation with the Community for which two public notices are required, along with formal consultation with all licensees and landowners in the area affected.

### 4. Objectives of the requested order

- 4.1 There was an identified issue in the Calne Town Centre area with respect to anti social behaviour involving alcohol, and the consumption of alcohol on the streets. The objectives of the proposed Alcohol Consumption in Designated Public Places Order (DPPO) order are to:
  - Provide additional powers to police (key partners in the North Wiltshire Community Safety Partnership) to deal with persistent street drinking and alcohol related antisocial behaviour.
  - Reduce disturbances in public places that are alcohol related.
  - Reduce drunkenness in public places.
  - Give a clear message about the unacceptability of anti-social behaviour, consistent with the priorities of the North Wiltshire Community Safety Partnership.
  - Contribute to the range of actions that are being delivered to reduce violent crime in public places (largely alcohol related), to reduce fear of crime and improve the quality of life for residents and visitors to the town.
  - Contribute to the range of actions that are being delivered to reduce alcohol misuse.
  - Reduce the numbers of street drinkers and hotspot areas through combining enforcement with outreach services.
  - Recommend environmental improvements in order to sustain the positive changes, particularly in hot spot areas.
- 4.2. These objectives will be supported local partnership working.

#### 5. Crime and Disorder reduction

- 5.1 Under section 17 of the Crime and Disorder Act 1998 and the Police Reform Act of 2002, the Council has to take Crime Reduction into consideration in all decisions that it makes.
- 5.2. The District Council is one of a number of authorities listed alongside the following Wiltshire bodies that are now designated as the authorities that hold a legal responsibility for crime reduction:
  - Wiltshire County Council
  - North Wiltshire District Council
  - West Wiltshire District Council
  - Salisbury District Council
  - Kennet District Council
  - Wiltshire Police Authority
  - The Chief Constable of Wiltshire Constabulary
  - Wiltshire Fire Authority
  - Kennet & North Wiltshire Primary Care Trust
  - West Wiltshire Primary Care Trust
  - South Wiltshire Primary Care Trust
- 5.3 Other bodies are required by law to co-operate with the responsible authorities, most notably the Wiltshire Area of the National Probation Service, the Avon, Gloucestershire and Wiltshire Health Authority, and Town and Parish Councils within Wiltshire.
- 5.4. The co-ordination of the partnership approach to crime and disorder reduction in North Wiltshire takes place through the North Wiltshire Community safety Partnership. The partnership has recently agreed to a common framework with West Wiltshire and some crime reduction and community safety issues will be addressed at the level of the two combined District areas which is co-terminus with the C Division of Wiltshire Police.
- 5.5. Results of the recent crime and disorder audit describe Wiltshire's rate of recorded crime as one of the lowest rates in England. There are however crime and disorder issues within Wiltshire and the Crime, Disorder and Drug misuse reduction Strategy 2005 2008 captures the way in which the Community Safety Partnerships will work together to address some of those issues.
- 5.6 Implementation of an Alcohol Consumption in Designated Public Places Order (DPPO) for Calne would support the priorities in the emerging Crime and Disorder Reduction Strategy, in tackling anti social behaviour.

#### 6. Legal Implications

- As stated above, Section 13 of the Criminal Justice and Police Act 2001 gives the authority the power to make an order designating any public place within their area if they are satisfied that nuisance or annoyance or disorder has been associated with the consumption of alcohol in that place. Brighton and Hove Council and the City of Westminster have set a precedent in designating a citywide ban.
- 6.2 Whether or not a designation order is appropriate will be a matter for local judgement based on the circumstances that apply and the available evidence.
- 6.3 The Regulations require Local Authorities to place a public notice in the local newspapers advertising the proposal to make a Designation Order and allowing a period of at least 28 days for any representations to be made. The Council must also

consult the Police prior to making an order. In addition other bodies must be consulted before a designation order is made. These are: -

- Any parish/community council (including the Town Council) covering any or part of the public place to be designated.
- The Police and neighbouring local authorities, parish councils where a designation order covers an area on the boundaries with that neighbouring authority. (This allows for consideration to be given to the possible displacement to their area).
- Licensees within the area or who may be affected by the order.
- The owners or occupiers of any land that may be identified in a designation order.

## 7. Community and Environmental Implications

7.1. The involvement of residents of North Wiltshire, including community and voluntary groups, local businesses and other organisations, in addressing Community Safety helps to identify clear and sustainable community solutions.

### 8. Financial Implications

8.1. The two public notices required as a part of the statutory consultation will require a revenue commitment of £900. The release of the funding for this is subject to agreement from the Corporate Management Board, of the District Council.

### 9. Human Resources Implications

9.1. Community Safety is resourced in terms of staffing support from the Council and its partner organisations, there are therefore no human resources implications arising from this report.

## 10. Risk Analysis

10.1 The risk of not accepting the proposal could lead to the Police not having this additional power to control underage drinking in the public places within Calne.

Appendices:	• None
Background Documents Used in the Preparation of this Report:	<ul> <li>Calne Police Report</li> <li>Calne Town Council Reports of alcohol related litter</li> <li>Crime Concern Report</li> <li>HMSO Statutory Instrument 2001 No 2831</li> </ul>

## **Previous Decisions Connected with this Report**

Report	Committee & Date	Minute Reference