

**IMPLEMENTATION EXECUTIVE**  
**28 JANUARY 2009**

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**REVENUE BUDGET 2009-10**

**Executive Summary**

This report presents a summary of the current revenue budget proposals for 2009-10 incorporating the provisional grant settlement issued by the Government in December 2008. The Draft Budget Requirement proposed is £332.232 million and has been revised to reflect latest resources estimates. This assumes an average Council Tax increase of 3.5%. Spending proposals are presented together with the priorities, risks and issues associated with the provision of services within the available resources.

As in previous years, work will continue on refining cost pressures and resource estimates. Any new issues will be brought to Implementation Executive on 11 February 2009.

**Proposal**

That the Implementation Executive:

- a) note the current resources estimate;
- b) note the draft budget proposal set out in the Appendices to this report;
- c) consider on 11 and 23 February 2009 indicative Council Tax increases to recommend to County Council for 2010-11 and 2011-12;
- d) consider on 23 February 2009 a 2008-09 revenue and corresponding level of Council Tax to recommend to the County Council.

**Reasons For Proposals**

At this stage, the resources and spending proposals are not final and are subject to Chief Officers and the Implementation Executive Budget Working Group and Implementation Executive refining the proposals. At the 11 February IE meeting a paper will be presented confirming the final resources available. The IE will be asked in the February paper to make recommendations to County Council on the level of Council Tax increase and the budget allocations and on 23 February the IE will be asked to amend this for the statutory requirements around the level of Council Tax for Wiltshire including precepts from other major authorities. The County Council will set the Budget and Council Tax for 2009-10 on 24 February 2009.

**Sandra Farrington**  
Chief Financial Officer

## **REVENUE BUDGET 2009-10**

### **Purpose of the Report**

1. This report presents a summary of the current revenue budget proposals for 2009-10 and identifies the priorities, risks and issues associated with the provision of services within the available resources.

### **Background**

2. The revenue budget process culminates at County Council on 24 February 2009 with the approval of the Council Tax for Wiltshire Council for 2009-10. The process began with the development of the Medium Term Financial Strategy in the summer of 2008 which identified resources and cost pressures and included the indicative average Council Tax increase of 3.5% which had been adopted by County Council in February 2008.

### **Main Considerations for the Council**

3. The Revenue Budget setting process this year has been more complex as a result of the need to combine the activities of five Councils into one.
4. The process started with a desk top Medium Term Financial Strategy which added together the anticipated activity levels of the Councils and identified the resources gap.
5. Since that time the overall structures have been set and this has moved activities between Corporate Departments and Service Directors, changing some spending allocations significantly from what was originally envisaged in the MTFS.
6. The taxbase has been updated in the budget proposals to the final taxbase agreed by Implementation Executive on 10 December 2008. There has also been an uplift to reflect the collection fund position of an overall surplus of £0.625 million, the Council's share of which is £0.528 million.
7. The assumption in this paper is that the Council Tax Levels of the Council will be equalised over 2 years as agreed by the Implementation Executive at a previous meeting.

### **Economic Climate**

8. The current economic climate has made this year's budget preparation more difficult. The inflationary pressures on the budget are both deflationary because of the recession and inflationary because of the exchange rate movement and world events.

9. The Government has indicated the level of acceptable Council Tax increase and it is unlikely that any increase up to 5% would run the risk of capping. The letter on this is attached as Appendix A. The proposals in this paper assume an average Council Tax increase of 3.5%.
10. The Council's Formula Grant Provisional Settlement for 2009-10 was £100.778 million equivalent to a 1.68% increase. Final confirmation is expected in late January and any changes will be brought to the Implementation Executive on 11 February 2009. In addition, the Council expects to receive the Area Based Grant of £19.325 million and specific grants of £419.543 million. Details of the Area Based Grant can be found in Appendix C and specific grants in Appendix D.
11. There is a risk that the amounts received may vary from those assumed and that final restrictions on how grants are spent may require variations from the current allocation plans. As more information becomes available the impact of any variations will be assessed and this may include the need to alter service provision in response to reductions in allowable funding.

#### Spending Proposals

12. As agreed by the Implementation Executive, Corporate and Service Directors have been developing budget proposals to deliver:
  - i. Cash freeze – presenting the service as if the 2009-10 financial plans was limited at the 2008-09 cash level adjusted for agreed virements to reflect committed service alterations.
  - ii. Growth proposals have also been identified where they are required to deliver aspirations in the Corporate Plan.
13. Not all services presented a balanced cash freeze position and a lowest base position is set out which incorporates cash freeze plus, shown in Appendix E. This is the result of service reviews and nets off efficiencies and savings against increasing cost pressures. A paper on performance can be found in the accompanying booklet which also incorporates a paper describing the results of the public budget consultation exercise. Plus a third paper setting out the current activity on the One Council for Wiltshire budget.
14. Appendix F details the efficiencies and other cost reductions that have been included to get to the summary net budget proposals position of £331.906 million.
15. Elsewhere on the agenda is a report "Estimate of DSG 2009-10 and Implications for the Schools' Budget" discussed the initial estimate for Dedicated Schools Grant (DSG) for the period 2009-10 to 2011-12. The report identifies significant cost pressures on the Schools Budget for 2009-10 and considers proposals for funding those pressures over the 3 year funding period. It is not current policy to fund schools at above the level of DSG, however, Members may want to consider these pressures in making their decisions about priorities for 2009-10.

16. The major movements in the budget proposals for 2009-10 from the approved budget for 2008-09 are highlighted below: -

Children and Education (DCE)

17. Major cost pressures include:
- i. The costs of placement of looked after children. Reductions achieved in unit costs for external placements and the growth in the in house foster care service, in conjunction with the development of the commissioning strategy for looked after children, have enabled budget proposals for placements to be achieved within a cash freeze position. An increase in the number of looked after children would, however, place additional pressure on this budget.
  - ii. Strategic Management Capacity. The JAR report in 2008 highlighted lack of strategic management capacity as an issue for the Department. A growth proposal has been included within the budget submission for an additional Service Director to increase capacity and facilitate the restructure of the Department to achieve increased focus on commissioning and performance.
  - iii. Loss of Formula Grant income in respect of the Student Finance Service in anticipation of the transfer to a national service. The loss of grant has come in advance of the reduction in service.
  - iv. Premature Retirement Costs (PRC) relating to staff in schools. Growth in school PRCs reflects the greater level of activity by the authority in actively managing school budget and staffing levels, reorganisations and school closures.
  - v. Falling school rolls increasing pressure on amalgamation and closure programmes for schools. This transfers costs of vacant buildings and transport costs on to the authority.
  - vi. Additional capacity required to implement large capital programmes including the development of Academies.
18. Significant cost savings and efficiencies for 2008-09 have been found across all services within DCE. Non staffing budgets have been reduced and efficiencies found within staffing budgets. The Department is developing its focus on commissioning in order to achieve improved outcomes and efficiencies. The impact of improved commissioning to date is demonstrated in a number of areas, including:
- i. The impact of the commissioning strategy for looked after children has enabled the placement budget to be maintained within a cash freeze scenario however there is risk associated with this if LAC numbers are to increase.
  - ii. A fully commissioned service model has now been achieved for School Improvement Partners (SIPs) in all phases of schools. this has brought about cost savings.

### Community Services (DCS)

19. The department has repositioned itself to become a commissioning led service. This will enable the department to transform services and better manage the longer term financial position.
20. Expenditure on adult care in 2008-09 is being partly funded by one-off funding and this is reflected in the 2009-10 spending proposals as a pressure above cash standstill.
21. Other main cost pressures for 2009-10 include:
  - i. High inflation rates - £4.6 million. Contract inflation on placements and packages are based on a number of factors such as health and social care wages, transport and RPI;
  - ii. Second phase of legislative changes to holiday entitlement - £422,000. An increase in the statutory minimum holiday entitlement is forecast to increase provider costs in 2009-10;
  - iii. Additional service demand from growth in client numbers - £1.8 million. Increases in client numbers are projected through demographic trends and the transition of clients from Children's to Adult Services.
  - iv. Implementation costs of One Council commitment to Area Boards - £0.7 million. This is the cost of supporting Area Boards across the County.
22. In meeting some of these cost pressures, DCS have proposed commissioning efficiencies and savings totalling £5.9 million. These include:
  - i. Commissioning changes, such as supported living in the Learning Disability Services, the continuation of plans to support clients in the Mental Health Service recovering from mental illness to live in the community and support for clients with Dementia to remain in their communities, and the Commissioning of Extra Care Housing in the Older People Service.
  - ii. Staffing efficiencies across the department, such as the FOCUS care management review to achieve better customer outcomes;
  - iii. Continuing Health Care and continuing the programme of re-assessing people against these criteria for cost recovery from the PCTs;
  - iv. Efficiencies achieved through the reduction of expenditure on overheads and through contract savings;

### Transport, Environment & Leisure (TEL)

23. There are a number of significant cost pressures affecting the budgets of this department for 2009-10:
24. The most significant cost pressure is on Waste Disposal from both the landfill tax which increases from £32 to £40 per tonne and from the cost of the Landfill diversion contract. This will help the Council meet its targets for landfill diversion

and avoid the risk of fines at the rate of £150 per tonne for failure to meet these targets. An overall increase of £1.854million over 2008-09 is provided.

25. For the Highways budget, increased costs have arisen on maintenance works due to the increase in fuel and materials prices and also in the street lighting energy budget which has seen an increase of almost 80% in contract price from October 2008.
26. For Sustainable Transport there have been significant pressures arising from the retendering of public transport services during the current year, arising in part from fuel price increases, and also the replacement of some key services previously provided without subsidy.
27. The budget for Car Parking which forms part of the Sustainable Transport budget has suffered a loss of income as a result of the recession. This has been partly offset by efficiency savings arising from the establishment of a County-wide service.
28. The Waste Collection and Amenities budget has contained costs through efficiencies in both Waste and Street Scene areas.
29. Leisure Services have also been able to contain costs in spite of increases in energy costs through a review of fees and charges.

#### Economic Development, Planning & Housing Department (EDPH)

30. The new EDPH Department comprises in the main services from the old District Council's, Planning, Housing and Environmental Health, alongside some of the existing County Council services, Economic Development and Trading Standards. This is the first year for which a budget has been established for this new department.
31. Significant cost savings and efficiencies have been found across all services, achieving at least a cash freeze position. A number of these have been achieved through one-off funding, however further efficiencies are planned following the service transformations, due to take place during 2009-10.
32. Moving to a unified IT system for the new department should lead to greater efficiencies and integrated working patterns throughout the County in ensuing years. The IT capital budget is heavily oversubscribed and therefore there is a risk that the delay in moving to a unified IT solution will prevent further efficiencies being realised. It is anticipated that the majority of the funding for the IT system is to come from an ear-marked Planning Delivery Grant reserve, but additional capital monies will be required.

33. The major risks and volatility within the EDPH budgets are to be closely monitored with the results reported to Members. The major income pressures revolve around the economic 'credit crunch' factors, namely;
- Development Control income falling as developers cease large-scale housing and commercial developments
  - S.106 income will be reduced as this generally correlates with the large-scale developments
  - Building Control income falling as the numbers of building work inspections fall
  - Land Charges income reducing as result of the falling numbers of conveyances, coupled with the increased competition from the Personal Search Agents.

#### Department of Resources (DoR)

34. The largest cost pressures facing this department are within ICT including:
- Inflation.
  - Reduced resource through loss of one off district funding.
  - ICT support contract cost growth.
  - Increased demand and complexity of ICT.
  - Set up and maintenance costs for One Council ahead of infrastructure and application rationalisation and consolidation.
35. To meet the cost pressures and remain at cash freeze non staff budgets have been reduced across a number of areas and efficiencies found from staff structures and rationalising ICT systems. Also additional income is being generated through increased provision of support services such as payroll and human resources to third parties.

#### Cross Cutting Areas

36. The biggest single cost pressure is the corporate cost of supporting the capital programme. The cost of capital financing is greater than in previous years due to the shift in Government funding from capital grant to supported borrowing. This means that instead of grant, the Government provides funding through the Formula Grant to pay the cost of borrowing. As a floor authority, there is no increase in cash grant and it therefore becomes an additional cost pressure on the Authority.

#### Next Steps

37. The summary budget proposal of £331.906 million compared to proposed net resources of £332.232 million generates a headroom of £0.326 million. Growth proposals against this headroom are detailed in Appendix G. In addition, further options to reduce the budget or generate extra headroom are also presented in

Appendix G. These options are difficult and are not recommended by Corporate Leadership Team unless there is a clear alternative priority.

38. In considering budget options, the results of consultation meetings with the public and other stakeholders can be found in a report elsewhere on this agenda.
39. Members will need to consider the level of Council Tax increase and the budget allocation to services for 2009-10 in the light of the resources identified, the revised spending proposals and any further changes to resources which result from final announcements in February 2008 or additional cost pressures verified.
- 40.. The risk assessments will be presented in a separate report to support decision making on prioritisation of any additional resources to services. This includes the allocation of on-going base budget increases and the allocations of one-off funding sources such as collection fund surpluses.

#### Prospects for Future Years

41. The Government expects local authorities to set indicative Council Tax increases for future years. There is an expectation within the Comprehensive Area Assessment for good local authorities to declare their intentions for Council Tax rates over the medium term.
42. Members may wish to consider publishing indicative Council Tax increases. In doing this Members will need to consider the balance of service needs, government capping and the impact on local taxpayers. Future Council Tax rates may need to vary from those that are published due to the risks which are inherent in forward planning e.g. changes in spending assumptions, the tax base data and funding changes.
43. The Medium Term Financial Strategy (MTFS) adopted in the summer of 2008 set out indicative maximum Council Tax rate increases of 3.8% for future years.
44. Members are asked to re-consider and confirm the indicative Council Tax rates to be used for financial planning purposes.

#### **Environmental Impact of the Proposals**

45. No specific environmental issues have been identified arising from this report.

#### **Equalities Impact of the Proposals**

46. There are no specific issues that have been identified arising from this report although in preparing budget proposals, officers and portfolio holders have been considering equality impacts across their services.



### **Risk Assessment**

47. The resources for the 2009-10 budget are not final. Confirmation of Government grant is expected in late January.
48. The spending proposals will be further refined and risk assessments updated for a separate report to Implementation Executive. The current budget proposals include provision for balances at an appropriate level, subject to the risk assessment and a review of other reserves and provisions. Further details of this and the risks associated with the spending proposals are included in the "Robustness of Estimates and Adequacy of Reserves" report elsewhere on this agenda.

### **Financial Implications**

49. These are explicit in the report.

### **Options Considered**

50. The Budget and the Council Tax will be set at the County Council meeting on 24 February 2009. This report presents the progress in developing the budget proposals for 2009-10. The Implementation Executive will be asked to make formal recommendations on the budget proposals at the meeting on 23 February 2009 and to recommend final approval of the Council Tax levels in Wiltshire for 2009-10 incorporating all precepts at its meeting on 24 February 2009.
51. As in previous years work will continue on refining cost pressures and resource estimated. Any emerging issues will be brought to Implementation Executive on 11 February 2009.

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Unpublished Documents Relied Upon: Departmental budget and performance working papers

003/2009/IE/SMF



Keith Robinson  
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Implementation Executive  
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19 December 2008

Dear Mr Robinson

### **COUNCIL TAX CAPPING 2009-10**

Further to my letter of 26 November, I am now writing to provide information on the practical aspects of council tax capping as it may apply to restructuring authorities.

As you will know, legislation requires that, in order to cap, Ministers must make a comparison each of authority's budget requirement with a previous year. In the case of the new unitary authorities being established on 1 April 2009, their 2009-10 budget requirement would be compared with their Alternative Notional Amount (ANA) for 2008-09 once this amount has been confirmed (the closing date for consultation on the draft ANA report is 7 January 2009). Ministers can also determine other capping principles, such as a comparison of council tax. My letter of 26 November mentioned that Ministers would be minded to apply any council tax principle to increases in predecessor district council areas. This means that any council tax comparison in 2009-10 would be made against the combined level of Band D district and county council tax applying in 2008-09 to each of the predecessor district areas; that is, against the aggregate of the amounts set in 2008-09 by the billing authority and the relevant county council under sections 33(1) and 44(1) respectively of the Local Government Finance Act 1992.

**Annex A** includes details of the notional levels of Band D council tax in each of the predecessor districts against which council tax would be compared in 2009-10 on a like-for-like basis. It is therefore possible that capping action could be taken against an authority because of an excessive increase which applied in one or more of its predecessor districts. An excessive increase in any one of the predecessor district areas would therefore result in capping action being taken.

This would have certain practical implications for the restructuring authorities, which you will need to consider both in taking decisions on about the level of council tax in your authority, and on whether to set your basic amount of council tax under either the 1992 Act or the procedure under Part 4 of the Local Government (Structural Changes) (Finance) Regulations 2008 (S.I. 2008/3022) ('the Regulations').

The main difference between setting council tax levels under Part 1 of the 1992 Act unmodified and under Part 4 of the Regulations, is that –

- Part 4 of the Regulations will enable the authorities to set different Band D levels in each of the predecessor areas in 2009/10; whereas
- the 1992 Act unmodified would (subject to any special items) require a single Band D level of council tax to be set for the whole of the authority's area.

If your authority chooses to equalise its council tax using Part 4 the Regulations and subsequently has capping action taken against it, any rebilling which is required to take place would generally only occur in the capped predecessor district area or areas of the new unitary authority. This may not always be the case, since the Regulations require the differences in council tax levels within predecessor districts to be narrowed year on year, and so in some circumstances a wider re-billing exercise may be necessary to ensure compliance with those requirements.

However, if the authority sets its council tax under the 1992 Act unmodified and subsequently has capping action taken against it on the basis of having set an excessive increase in any individual district, the capping legislation will require that the authority would need to re-bill across the whole of its area.

It is important to note that no decisions have been taken on setting capping principles for 2009-10. As in previous years, the government intends to determine any capping principles after all authorities have set their 2009-10 budgets, although it reserves the right to announce its capping principles in advance if the circumstances make this necessary.

Should you have any questions about this, please contact me or Robert Crangle at the same address; via email to [Robert.crangle@communities.gsi.gov.uk](mailto:Robert.crangle@communities.gsi.gov.uk) or by telephone on 020 7944 3054.

Yours sincerely,

**Richard Harries**

**ANNEX A****Notional Band D Council tax for predecessor areas in newly created unitary authorities**

	<b>Band D (£)</b>
<b><u>Bedford Borough Council</u></b>	
Bedford Borough Council	1272.79
<b><u>Central Bedfordshire District Council</u></b>	
Mid Bedfordshire District Council	1232.70
South Bedfordshire District Council	1282.06
<b><u>Cheshire East District Council</u></b>	
Congleton Borough Council	1208.09
Crewe & Nantwich Borough Council	1182.56
Macclesfield Borough Council	1196.01
<b><u>Cheshire West &amp; Chester District Council</u></b>	
Chester City Council	1213.40
Ellesmere Port and Neston Borough Council	1214.81
Vale Royal Borough Council	1188.39
<b><u>Cornwall County Council</u></b>	
Caradon District Council	1193.75
Carrick District Council	1167.64
Kerrier District Council	1202.79
North Cornwall District Council	1176.41
Penwith District Council	1152.56
Restormel Borough Council	1175.01
<b><u>Durham County Council</u></b>	
Chester-le-Street District Council	1205.55
Derwentside District Council	1271.36
Durham City Council	1211.00
Easington District Council	1201.86
Sedgefield Borough Council	1214.40
Teesdale District Council	1225.26
Wear Valley District Council	1226.18
<b><u>Northumberland County Council</u></b>	
Alnwick District Council	1279.17
Berwick-upon-Tweed Borough Council	1301.53
Blyth Valley Borough Council	1273.56
Castle Morpeth Borough Council	1298.11

Tynedale District Council	1282.75
Wansbeck District Council	1292.50
<b><u>Shropshire County Council</u></b>	
Bridgnorth District Council	1125.33
North Shropshire District Council	1156.46
Oswestry Borough Council	1216.58
Shrewsbury and Atcham Borough Council	1171.79
South Shropshire District Council	1216.62
<b><u>Wiltshire County Council</u></b>	
Kennet District Council	1153.77
North Wiltshire District Council	1150.52
Salisbury District Council	1148.91
West Wiltshire District Council	1162.88

Revenue Budget 2009-10 – Spending and Council Tax

	<b>Revenue Budget 2009-10 £ million</b>
<b>Planned Spending on Services</b>	336.156
Available headroom	0.326
Contribution to / (from) balances	(4.000)
Contribution to / (from) Earmarked Reserves	(0.250)
<b>Budget Requirement</b>	<b>332.232</b>
<b>Funding</b>	
Government support:	
Formula Grant ( Revenue Support Grant and National Non Domestic Rates)	100.778
Area Based Grant	19.325
Collection fund adjustments	0.538
Council Tax	211.591
	<b>332.232</b>
<b>Tax-base</b>	0.177
<b>Band D Tax</b>	1194.68
<b>2009-10 Average Increase Against 2008-09 Band D</b>	<b>3.5%</b>

NB: The above represents the current position at going to print on 16th January 2009. The statutory requirements around disclose of the budget requirement and setting the council tax will follow as a supplementary paper to this pack. This will reflect precepts agreed by major precepting authorities and is not available at present.

## Revenue Budget 2009-10 – Analysis of Area Based Grant Settlement

**Area Based Grant Allocation 2008/09 to 2010/11**

Grant Name	Govt Dept	2008/09 as at Nov 08 £M	2009/10 as at Nov 08 £M	2010/11 as at Nov 08 £M
<b>Department for Children &amp; Education</b>				
14-19 Flexible Funding Pot	DCSF	0.130	0.131	0.132
Adult Social Care Workforce	DH	0.163	0.190	0.197
Care Matters White Paper	DCSF	0.177	0.247	0.286
Carers	DH	0.270	0.292	0.313
Child and Adolescent Mental Health Services	DH	0.490	0.516	0.542
Child Death Review Processes	DCSF	0.038	0.039	0.041
Children's Social Care Workforce	DCSF	0.096	0.096	0.096
Children's Fund	DCSF	0.666	0.666	0.666
Choice Advisers	DCSF	0.027	0.027	0.027
Connexions	DCSF	3.423	3.343	3.371
Education Health Partnerships	DCSF	0.106	0.100	0.100
Extended Schools Start Up Costs	DCSF	0.989	1.677	0.690
Positive Activities for Young People	DCSF	0.055	0.094	0.122
School Development Grant (Local Authority element)	DCSF	0.600	0.600	0.600
School Improvement Partners	DCSF	0.243	0.243	0.243
School Intervention Grant	DCSF	0.170	0.170	0.170
School Travel Advisers (moved to TEL for 09/10 onwards)	DCSF	0.079	0.000	0.000
Sustainable Travel General Duty (moved to TEL for 09/10 onwards)	DCSF	0.040	0.000	0.000
Teenage Pregnancy	DCSF	0.132	0.132	0.132
Secondary National Strategy – Behaviour & Attendance	DCSF	0.126	0.126	0.126
Secondary National Strategy – Central Coordination	DCSF	0.219	0.220	0.220
Primary National Strategy – Central Coordination	DCSF	0.280	0.280	0.280
Childs Trust Fund	DCSF	0.003	0.004	0.005
Preventing Violent Extremism Toolkit	DCSF	0.010	0.000	0.000
<b>Total DCE</b>		<b>8.532</b>	<b>9.191</b>	<b>8.357</b>
<b>Department of Community Services</b>				
Adult Social Care Workforce	DH	0.806	0.817	0.847
Carers	DH	1.311	1.414	1.519
Crime Reduction, Drugs Strategy & Anti Social Behaviour	HO	0.419	0.420	0.420
Young Peoples substance Misuse Partnership	HO	0.072	0.072	0.072
Learning & Disability Development Fund	DH	0.263	0.263	0.263
Local Involvement Networks	DH	0.181	0.182	0.183
Mental Capacity Act & Indep't Mental Capacity Advocate Service	DH	0.169	0.214	0.207
Mental Health	DH	0.838	0.883	0.928
Preserved Rights	DH	2.229	2.132	2.041
Supporting People Administration	DCLG	0.351	0.323	0.277
Supporting People	DCLG		0.000	8.175
Young People Substance Misuse	DCSF	0.066	0.067	0.067
WWDC Cohesion Grant	CLG	0.027		
<b>Total DCS</b>		<b>6.732</b>	<b>6.787</b>	<b>14.998</b>
<b>Economic Development, Planning &amp; Housing</b>				
Climate Change	CLG		0.022	0.022
<b>Total EDPH</b>		<b>0.000</b>	<b>0.022</b>	<b>0.022</b>
<b>Transport, Environment &amp; Leisure</b>				
Road Safety Grant	DfT	1.430	1.439	1.388
Rural Bus Subsidy	DfT	1.371	1.407	1.444
Extended Rights to Free Transport	DCSF	0.164	0.311	0.458
School Travel Advisers (2009/10 onwards)	DCSF		0.079	0.079
Sustainable Travel General Duty (2009/10 onwards)	DCSF		0.040	0.040
<b>Total TEL</b>		<b>2.965</b>	<b>3.276</b>	<b>3.409</b>
Unallocated - Cohesion Grant *1	CLG		0.049	0.075
<b>Total Wiltshire County Council</b>		<b>18.229</b>	<b>19.325</b>	<b>26.861</b>
All Four Districts Climate Change Grant	CLG	0.090		
<b>Total District Council</b>		<b>0.090</b>	<b>0.000</b>	<b>0.000</b>
<b>ABG Combined Authority Total</b>		<b>18.319</b>	<b>19.325</b>	<b>26.861</b>

## Revenue Budget 2009-10 – Revenue Grant Analysis

### Revenue Grant Analysis

Department/Grants	Gov't Dept	2008/09 Predicted Outturn £m	2009/10 Estimate of Grant £m
<b>Children and Education</b>			
Dedicated Schools Grant	DCSF	12.630	12.893
Teacher Development Agency (TDA)	DCSF	0.328	0.328
Sure Start, Early Years and Childcare Grant	DCSF	7.338	9.090
British Council	DCSF	0.008	0.008
Standards Fund	DCSF	0.469	1.414
Diploma Funding	DCSF	0.233	0.233
National College for School Leadership	DCSF	0.028	0.028
Adult and Community Learning	LSC	0.365	0.365
Dedicated Schools Grant	DCSF	15.346	15.669
Learning & Skills Council	DCSF	1.061	1.083
Dedicated Schools Grant - Student Support	DSG DCSF	0.043	0.044
Student Awards	LSC	0.028	0.028
Substance Misuse (prev DCS)	ABG	0.067	0.067
Youth Justice Board (YOS)	YJB	0.728	0.728
Substance Misuse (prev DCS)	HO ?	0.054	0.054
Youth Opportunity Fund	DCSF	0.216	0.216
Assisted Places	DSG DCSF	0.025	0.025
QES (Health & Safety)	DSG DCSF	0.040	0.041
Sundry Youth	TBI	0.021	0.021
Staff Development		0.098	0.098
Golden Hellos (claims basis estimate)	TDA	0.430	0.441
Contact Point	DCSF	0.201	0.201
Newly Qual Soc Wkr Pilot	CWDC	0.036	0.037
Bright Horizons Grant	TDA	0.020	0.020
Subscriptions to publications	DSG DCSF	0.008	0.008
Schools PRC - new cases	DSG DCSF	0.175	0.179
Schools Maternity	DSG DCSF	0.508	0.823
Fac Agree	DSG DCSF	0.032	0.072
Schools Copyright Licences	DSG DCSF	0.117	0.120
ABS - strategy post	DSG DCSF	0.110	0.112
HCSS Licence	DSG DCSF	0.111	0.114
Sims Licences	DSG DCSF	0.189	0.193
Central Services DSG	DSG DCSF	2.986	3.049
RIYP Branch Management	DSG DCSF	0.002	0.003
Three Tier Review	DSG DCSF	0.069	0.070
Dedicated Schools Grant	RF	205.336	209.908
School Standards Grant	RF	13.564	13.849
Learning & Skills Council	LSC	20.691	21.125
Milk Grant	DCSF	0.039	0.040
Devolved Standards Funds	RF	15.624	13.671
		299.375	306.465
<b>Department for Community Services</b>			
HIV Grant		0.034	0.038
Managing Info.		0.162	0.190
DIP - Contribution from TP		0.089	0.089
Development Services		0.233	0.233
Mental Health		0.000	0.039
SSCF swap with Capital	SSCF	0.114	0.114
Maintenance	CLG	8.175	8.175
Supporting People	DH	0.402	0.461
		9.209	9.339
<b>Transport, Environment &amp; Leisure</b>			
Over 60's Swimming		0.000	0.143
Under 16's Swimming		0.000	0.231
Concessionary Fares Grant	DfT	1.133	1.156
14-16 Transport & Access Grant	DCSF	0.027	0.048
		1.160	1.578
<b>Economic Development, Planning &amp; Housing</b>			
Homelessness grant (3 of 4)	DCLG	0.168	0.250
European Funding Projects		1.841	2.197
Animal Movements / Passports	DEFRA	0.061	0.061
		2.070	2.508
<b>Resources &amp; Chief Executive</b>			
Right Choice Contrbn		0.663	0.682
Council Tax Subsidy	DWP	20.199	21.100
Discretionary Housing Payments	DWP	0.072	0.072
Rent Subsidy	DWP	72.743	75.245
Rev & Ben Team Costs Admin Grant	DWP	2.597	2.554
		96.274	99.653
<b>TOTAL</b>		<b>408.089</b>	<b>419.543</b>



## Revenue Budget 2009-10 – Summary of Budget Proposals By Service

Department and Service	Net Financial Plan	Income				Gross Financial Plan	Net Budget Proposal	Income				Gross Budget Proposal	Difference Net Financial Plan 2008-9 v Net Budget Proposal 2009-10	
	2008-09	2008-09				2008-09		2009-10	2009-10					2009-10
	Net £m	Fees/Chgs £m	Grants £m	Other Inc. £m	Gross £m	Net £m		Fees/Chgs £m	Grants £m	Other Inc. £m	Gross £m	Proposal 2009-10 £m		
<b>Children and Education</b>														
Schools	7.645	1.624	21.400	0.198	30.867	7.721	1.660	24.359	0.264	34.004	0.076			
Children & Families	38.593	0.310	16.407	0.434	55.744	38.938	0.367	16.752	0.445	56.502	0.345			
Funding Schools	0.000	0.000	255.255	0.000	255.255	0.000	0.000	258.593	0.000	258.593	0.000			
Resources, Improvement & Young People	7.012	0.509	6.313	0.595	14.429	7.098	0.589	6.761	0.613	15.061	0.086			
Admin Buildings Recharge	-0.590					0.000					0.590			
	<b>52.660</b>	<b>2.443</b>	<b>299.375</b>	<b>1.227</b>	<b>355.705</b>	<b>53.757</b>	<b>2.616</b>	<b>306.465</b>	<b>1.321</b>	<b>364.160</b>	<b>1.097</b>			
<b>Department for Community Services</b>														
Supporting People	0.373	0.000	8.175	0.000	8.548	0.110	0.000	8.175	0.000	8.285	-0.263			
Older People	40.410	6.505	0.402	0.543	47.860	41.303	6.750	0.461	0.509	49.023	0.893			
Physical Impairment	5.504	0.945	0.000	0.000	6.449	6.062	0.974	0.000	0.000	7.036	0.558			
Learning Disability	29.595	3.444	0.000	9.315	42.354	30.945	3.674	0.000	9.595	44.214	1.350			
Mental Health	19.058	3.630	0.000	0.491	23.179	20.171	3.738	0.039	0.506	24.454	1.113			
Development Services	2.787	0.011	0.233	0.363	3.394	3.508	0.012	0.233	0.366	4.119	0.721			
Community Safety	1.027	0.000	0.203	0.000	1.230	0.827	0.000	0.203	0.000	1.030	-0.200			
Libraries Arts & Heritage	7.568	0.032	0.000	1.078	8.678	7.567	0.033	0.000	1.134	8.734	-0.001			
Central Services-Res, Comm & Strategy	4.726	0.000	0.196	0.309	5.231	4.669	0.000	0.228	0.290	5.187	-0.057			
	<b>111.048</b>	<b>14.567</b>	<b>9.209</b>	<b>12.099</b>	<b>146.923</b>	<b>115.162</b>	<b>15.181</b>	<b>9.339</b>	<b>12.400</b>	<b>152.082</b>	<b>4.114</b>			
<b>Transport, Environment &amp; Leisure</b>														
Ops - Highway Maint & Emergency Planning	14.902	0.501	0.000	0.204	15.607	15.772	0.271	0.000	0.209	16.252	0.870			
Ops - Waste Disposal	18.000	1.020	0.000	1.175	20.195	19.854	1.087	0.000	1.238	22.179	1.854			
Sustainable Transport : Public	21.905	11.447	1.160	0.000	34.512	23.504	10.928	1.204	0.000	35.636	1.599			
: Other														
Property Management	7.079	1.023	0.000	0.000	8.102	7.257	1.240	0.000	0.133	8.630	0.178			
Highway Network Improvements	0.881	0.000	0.000	0.000	0.881	0.881	0.000	0.000	0.000	0.881	0.000			
Waste, Amenities, Fleet & Countryside	14.922	7.635	0.000	0.000	22.557	13.934	7.985	0.000	0.000	21.919	-0.988			
Leisure Services	5.743	5.222	0.000	0.000	10.965	5.950	5.092	0.374	0.000	11.416	0.207			
	<b>83.432</b>	<b>26.848</b>	<b>1.160</b>	<b>1.379</b>	<b>112.819</b>	<b>87.152</b>	<b>26.603</b>	<b>1.578</b>	<b>1.580</b>	<b>116.913</b>	<b>3.720</b>			
<b>Economic Development, Planning &amp; Housing</b>														
Economy & Enterprise	2.707	0.313	1.841	3.152	8.013	2.692	0.320	2.197	3.211	8.420	-0.015			
Development & Building Control	2.462	6.155	0.000	0.000	8.617	1.947	6.155	0.000	0.000	8.102	-0.515			
Housing	2.728	0.217	0.168	2.168	5.281	2.728	0.226	0.250	2.236	5.440	0.000			
Public Protection	4.024	1.310	0.061	0.000	5.395	4.128	1.310	0.061	0.000	5.499	0.104			
	<b>11.921</b>	<b>7.995</b>	<b>2.070</b>	<b>5.320</b>	<b>27.306</b>	<b>11.495</b>	<b>8.011</b>	<b>2.508</b>	<b>5.447</b>	<b>27.461</b>	<b>-0.426</b>			

## Revenue Budget 2009-10 – Summary of Budget Proposals By Service

Department and Service	Net Financial Plan	Income				Gross Financial Plan	Net Budget Proposal	Income				Gross Budget Proposal	Difference Net Financial Plan 2008-9
	2008-09	2008-09				2008-09	2009-10	2009-10				2009-10	v Net Budget Proposal 2009-10
	Net £m	Fees/Chgs £m	Grants £m	Other Inc. £m	Gross £m	Net £m	Fees/Chgs £m	Grants £m	Other Inc. £m	Gross £m	Proposal 2009-10 £m		
<b>Resources &amp; Chief Executive</b>													
Chief Executive	1.254	0.015	0.000	0.000	1.269	0.572	0.013	0.000	0.000	0.585	-0.682		
Policy & Communications	2.640	0.133	0.000	0.000	2.773	1.818	0.109	0.000	0.000	1.927	-0.822		
Finance	14.540	1.117	0.000	0.282	15.939	14.461	1.117	0.000	0.267	15.845	-0.079		
Revenues & Benefits Team Costs	1.496	0.000	2.597	1.457	5.550	1.352	0.000	2.554	1.457	5.364	-0.144		
Shared Services and Customer Care	3.810	1.223	0.000	0.508	5.541	3.737	1.223	0.000	0.618	5.578	-0.073		
HR	3.750	0.114	0.663	0.000	4.527	3.379	0.117	0.682	0.000	4.178	-0.371		
Democratic Serv's & Governance	5.821	0.012	0.000	0.000	5.833	4.026	0.012	0.000	0.000	4.038	-1.795		
Legal	0.000	0.192	0.000	1.432	1.624	0.924	0.192	0.000	1.432	2.548	0.924		
Performance & Risk	0.522	0.000	0.000	0.000	0.522	0.473	0.000	0.000	0.000	0.473	-0.049		
Business Transformation	0.272	0.000	0.000	0.000	0.272	0.307	0.000	0.000	0.000	0.307	0.035		
Procurement	0.930	0.073	0.000	0.000	1.003	0.919	0.073	0.000	0.000	0.992	-0.011		
ICT	13.875	0.199	0.000	0.000	14.074	15.142	0.074	0.000	0.000	15.216	1.267		
Resources - Other	0.952	0.000	0.000	0.000	0.952	0.495	0.000	0.000	0.000	0.495	-0.457		
Revenue and Benefits Payments	0.204	0.000	93.014	1.132	94.350	0.204	0.000	96.417	1.132	97.753	0.000		
	<b>50.066</b>	3.078	96.274	4.811	154.229	<b>47.809</b>	2.930	99.653	4.906	155.299	<b>-2.257</b>		
<b>Major Projects &amp; Cost Cutting Areas</b>													
Capital Financing	15.672				15.672	19.965				19.965	4.293		
Major Projects - revenue	1.053				1.053	0.253				0.253	-0.800		
One Council for Wiltshire	1.868				1.868	1.868				1.868	0.000		
	<b>18.593</b>				18.593	<b>22.086</b>				22.086	<b>3.493</b>		
<b>TOTAL</b>	<b>327.720</b>	54.931	408.088	24.836	815.575	<b>337.462</b>	55.341	419.543	25.655	838.002	<b>9.742</b>		
HRA charge (recovery of)	-1.135				-1.135	-1.169				-1.169	-0.034		
SDC City Area Special Levy - Removed	-0.137				-0.137	-0.137				-0.137	0.000		
Movement to/from Reserves	0.000				0.000	-4.250				-4.250	-4.250		
<b>Financial Plan 2009/10</b>	<b>326.448</b>	54.931	408.088	24.836	814.303	<b>331.906</b>	55.341	419.543	25.655	832.445	<b>5.458</b>		

## Revenue Budget 2009-10 – Efficiencies and Other Cost Reductions

### A Efficiencies

Service	Description	£m
<b>Staff Savings</b>		
Adult Social Care	Staffing efficiencies	1.150
Libraries, Heritage & Arts	Staffing efficiencies	0.159
Children & Families	Staffing efficiencies	0.348
Highway Network Improvements	Staffing efficiencies	0.011
Development & Building Control	Staffing efficiencies	0.690
Economy & Enterprise	Staffing efficiencies	0.456
Public Protection	Staffing efficiencies	0.115
Sustainable transport	Staffing efficiencies	0.570
Property Management	Staffing efficiencies	0.011
Highways Maintenance & Emergency Planning	Staffing efficiencies	0.420
Dept of Resources	Staffing efficiencies	2.543
<b>Reduced Overhead Expenditure</b>		
Adult Social Care	Community Safety Efficiencies	0.200
Adult Social Care	Reduced spending on supplies and services	0.240
Libraries, Heritage & Arts	Reduce consultancy spend	0.020
Resources, Improvement & Young People	Business support savings	0.050
Resources, Improvement & Young People	Savings in vulnerable children budgets through improved working	0.060
Schools Branch	Minor savings across service	0.034
Children & Families	Reduce central expenditure	0.364
Housing	General efficiencies	0.068
Sustainable Transport	Remove consultancy fees	0.050
Sustainable Transport	Other bus service efficiencies	0.050
<b>Consolidation of Authorities &amp; Services Savings</b>		
Waste Amenities & Leisure	Provide in-house - commercial waste collection service	0.040
Highways Maintenance & Emergency Planning	Other efficiencies	0.358
Dept of Resources	Single legal library	0.040
Dept of Resources	ICT contract savings	0.200
Dept of Resources	ICT training reduction	0.050
Corporate	Printing income as move more in-house	0.250
Corporate	Reduction in communications costs	0.150
Corporate	1C4W saving on general fund insurance premiums	0.250
Corporate	Training savings by consolidating approach across departments	0.100
<b>Commissioning &amp; Procurement Savings</b>		
Adult Social Care	Learning Disabilities - commissioning savings relate mainly to supporting service users to move from institutional care settings/homes to supported living accommodation	0.698
Adult Social Care	Older People & Physical Impairment- this relates to the commissioning of Extra Care Housing, this will include working with Older People to move from a care home to the more setting of Extra Care Housing	0.432
Adult Social Care	Mental Health - this relates to the continuation of commissioning plans to support Adults of Working age recovering from mental illness to live in the community rather than residential placements, and to support Older People with dementia to choose to remain at home	0.500
Adult Social Care	Contract savings	0.895
Adult Social Care	Diversion of activity from residential to reablement	0.118
Adult Social Care	Supporting People	0.250
		<u>10.790</u>

### B Other Cost Reductions or Income Generation

Service	Description	£m
Adult Social Care	CHC income from PCT	0.950
Sustainable transport	Cease Travelwise	0.075
Sustainable transport	Reduce supplementary bus concessions	0.050
Sustainable transport	Reduce experimental elements of Connect to Wiltshire	0.140
Children & Families	Reduce training, subscriptions and equipment budgets	0.038
Resources, Improvement & Young People	Rationalise youth services	0.060
Waste Amenities & Leisure	Range of measures	0.310
Corporate	Reduction of mileage rates and car allowances	0.300
Dept of Resources	Charge for internet access at libraries	0.100
Corporate	Advertising income increase	0.200
Corporate	Cease membership of LGA	0.100
Tourism	Range of measures to result from overall review	0.100
Corporate	Reduced claims exposure on insurance fund in light of new authority.	0.250
	One-off reserves release	
		<u>2.673</u>

## Revenue Budget 2009-10 – Spending Proposals Against Headroom and Further Options For Reductions

### Not Included or Recommended in the Budget Proposals

#### C. Further Budget Options for Additional Costs - Growth Items

<u>Service</u>	<u>Description</u>	<u>£m</u>
Adult Social Care/Housing	PFI	0.300
Waste Disposal	Joint working with Swindon Borough Council	0.100
Waste Disposal	Marlborough HRC	0.209
Schools	Unoccupied sites which not able to sell	0.100
Resources, Improvement & Young People	Department restructure	0.115
Economy & Enterprise	Climate Change	0.424
Dept of Resources	Occupational Health Services	0.153
		<u>1.401</u>

#### D. Further Budget Options for Reduction - Not Recommended But Available If Wish To Reprioritise Further

<u>Service</u>	<u>Description</u>	<u>£m</u>
Adult Social Care	Additional staffing reductions in Resources & Commissioning.	0.300
Adult Social Care	Grant switch - Transformation	0.500
Adult Social Care	Grant switch - Carers	0.500
Adult Social Care	Reduction in training to staff and NHS Campus grant	0.250
Adult Social Care	Increase Transport Charges by 10%	
Adult Social Care	Increase disposable income taken into account in FAB assessments from 80% to 90% - over 2-3 year period	0.056
Adult Social Care	Additional staffing efficiencies	0.201
Adult Social Care	Recruitment freeze on Intermediate Care Posts during 09/10	0.100
Children & Education	Close youth development centres &/or other reductions	0.190
Children & Education	Connexions reduction	0.120
Children & Education	SEN transport review	0.100
Children & Families	Additional staffing efficiencies	0.159
Children & Families	Consultation costs - could be capitalised	0.084
Property Management	Reduce Maintenance	0.140
Property Management	Remove full-time post	0.038
Sustainable Transport	Major retendering and reduction of bus services	1.169
Highways Maintenance	Reduce Number of Parish Stewards	0.970
Highways Maintenance	Reduce Frequency of Gully Emptying	0.400
Sustainable Transport	Car park fees and charges increase	0.400
Waste, Amenities & Leisure	Recycling initiative review	0.400
		<u>6.077</u>