Wiltshire Council

Audit and Governance Committee

18 February 2025

Subject: 2023/24 Statement of Accounts Update

Executive Summary

The reported to several committees over the past few years the council has faced significant issues with progressing the production of the outstanding accounts. The issues have been reported to the Audit & Governance Committee regularly to inform those charged with governance the position and expectations of progress of the outstanding accounts and contextual regulatory changes.

The council is not alone with issues that have been faced and a national backlog has been seen. As a mechanism to tackle and clear the backlog of accounts and audit processes government issued new regulation that set out "backstop dates" to allow accounts and audit process to be concluded without the need for the usual regulatory substantive and substantial audit processes.

The date set for the "backstop" for the accounts for the 2023/24 financial year is 28 February 2025. To meet this date the council must still produce draft accounts and allow for the statutory public inspection period, which is 30 working days. This means that the council was required to publish draft accounts by Thursday 16 January. The council did not meet this deadline and at the time of writing this report the council had still not published draft accounts for that financial year.

Although it was anticipated that the draft accounts would be published prior to the extraordinary committee (this meeting) with continued delays with receiving valuations for non-current assets and technical reporting issues experienced with the new ERP system (Oracle), including with balances brought forward form the 2022/23 financial year, it has proved very unlikely that these draft accounts will be published. To allow the committee time to review the draft accounts before formal approval or a request for delegation of approval it is proposed that these accounts will be considered at the committee meeting in April. It is expected that the accounts will be published in the next few weeks and hoped that the statutory 30 working day public inspection period will be complete or very near completion in advance of that meeting.

Proposal(s)

It is recommended that the Audit & Governance Committee note the contents of this report.

Reason for Proposal(s)

The responsible financial officer is required to approve and publish the Statement of Accounts for the Council by the deadlines set out in regulation, or as soon as reasonably practicable after the receipt of the auditor's final findings. Where these regulations are not met it is critical that the committee receives updates from officers.

Lizzie Watkin

Director of Resources and S151 Officer

Wiltshire Council

Audit and Governance Committee

18 February 2025

Subject: 2023/24 Statement of Accounts Update

Purpose of Report

 This report sets out the position for the 2023/24 Statement of Accounts and explains the expectation of the process following the publication of the draft accounts.

Relevance to the Council's Business Plan

2. The responsible financial officer, the council's Section 151 Officer, is required to approve and publish the Statement of Accounts for the council by the deadlines set out in regulation, or as soon as reasonably practicable after the receipt of the auditor's final findings.

Background

- 3. The council has faced delays to the accounts and audit processes and seen several financial years of accounts remaining outstanding. The council is not alone in this and nationally Local Government has experienced significant delays in the publication of approved, audited accounts. Sector representatives and stakeholders have been debating approaches to clear this national backlog and the Audit & Governance Committee have been updated many times on the council's outstanding accounts and the proposed cross-system approach of implementing statutory "backstop dates" to manage the significant national backlog of audit opinions.
- 4. Formal consultations were issued earlier in the year and government on 30 July 2024 <u>announced its intentions</u> to pursue proposals to address the local audit backlog. In parallel to publishing response to the consultation feedback, regulations were laid in Parliament as well as, on behalf of the Comptroller and Auditor General and the National Audit Office (NAO), a new Code of Audit Practice.
- 5. The date set out within this new regulation for accounts and audit processes for the financial year 2023/24 to be completed is 28 February 2025, which is 11 weeks after the date of all accounts and audit for preceding years and is known as the "backstop date".
- 6. The council is required to meet its regulatory requirements to publish draft accounts and allow the statutory public inspection period of 30 workings days before this "backstop date", which meant that the council was required to publish draft accounts by 16 January 2025. Due to on-going delays on the publication of the previous years' accounts, alongside managing on-going audit queries, delays on receiving asset valuations and reporting issues with the new ERP

system (Oracle) the council failed to meet the 16 January deadline for publishing draft accounts for 2023/24. At the time of writing this report draft accounts were still not published, although this has remained a significant priority, with significant resources dedicated to this.

7. It is expected that draft accounts for 2023/24 will be published to be able to complete a public inspection period so that a report can be presented to the meeting of the Audit & Governance Committee on 10 April 2025. The council continues to work with the external auditors, Grant Thornton, to progress and bring the accounts and audit process to conclusion.

Overview and Scrutiny Engagement

8. No overview and scrutiny engagement has taken place due to the statutory nature of the accounts and audit process. Those charged with governance are responsible for the review and approval of all matters concerning the annual accounts and responsible for the approval of the accounts.

Safeguarding Implications

9. There are no safeguarding implications associated with this report.

Public Health Implications

10. There are no public health implications associated with this report.

Procurement Implications

11. Matters of performance associated with External Audit Services is managed through the Public Sector Audit Appointments (PSAA) contract.

Equalities Impact of the Proposal

12. There are no equalities impacts arising from this report.

Environmental and Climate Change Considerations

13. There are no environmental and climate change considerations arising from this report.

Risks that may arise if the proposed decision and related work is not taken

14. The annual accounts are required to be approved and published by the deadlines set out in regulation or as soon as reasonably practicable after the receipt of the external auditor's final findings report. The regulations that set out the statutory "backstop dates" confirm the date for the accounts and audit conclusion as 28 February 2025.

Risks that may arise if the proposed decision is taken and actions that will be taken to manage these risks

15. The responsible financial officer, the council's Section 151 Officer, is required to approve and publish the Statement of Accounts for the council by the deadlines set out in regulation, or as soon as reasonably practicable after the receipt of the auditor's final findings.

Financial Implications

16. The sub-standard original draft accounts for 2019/20 and prolonged external audit process has exposed the council to ongoing significant costs associated with the use of specialist, experienced agency staff to manage correcting the errors and misstatements and the continued and repetitive audit queries and process. These agency staff members have been critical in progressing the backlog and remain in place to conclude all outstanding accounts and audit processes to support the substantive members of staff. Additional resource has been sourced to support the production of the 2024/25 accounts as the financial year that will re-set the process and allow the council and auditors to meet all due regulatory requirements.

Legal Implications

- 17. Regulation sets out the publication requirements for local authority accounts and the council is unable to meet these requirements due to the on-going issues. Notices are published on the council's website giving detail of the late publication for the outstanding accounts.
- 18. As soon is practicable the council will publish the remaining accounts that are overdue and will allow inspection of those accounts through public inspection periods, so that they are in line with the statutory requirement to allow public access and scrutiny. Notifications of these accounts' publications and public inspection periods will be available on the council's website.

Workforce Implications

19. Additional in-house and external resource has been and continues to be committed to the work to conclude the outstanding accounts.

Options Considered

20. Accounts are concluded in line with guidance and regulation set by Government and other regulators. The responsible financial officer, the council's Section 151 Officer, is required to approve and publish the Statement of Accounts for the council by the deadlines set out in regulation, or as soon as reasonably practicable after the receipt of the auditor's final findings. There are no other options to consider.

Conclusions

21. It is recommended that Audit and Governance Committee note the contents of this report.

Lizzie Watkin

Corporate Director of Resources and S.151 Officer

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Appendices

None

Background Papers

Audit & Governance Committee – 5 December Agenda Item 5 - Statement of Accounts - (Public Pack)Agenda Document for Audit and Governance Committee, 05/12/2024 10:30