# CABINET MEMBER FOR HIGHWAYS, STREETSCENE AND BROADBAND – MR J THOMSON

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**REFERENCE**: HSB – 02 - 14

#### PROPOSED APPLICATION TO STOP UP PART OF THE HIGHWAY ADJACENT TO BROADFIELD, EAST TYTHERTON, BREMHILL

#### Purpose of Report

1. To ask the Cabinet Member for Highways and Transport to consider whether to consent to a proposal by officers to apply to the magistrates' court for an order stopping up part of the highway at Broadfield, East Tytherton, Bremhill.

#### **Background**

- 2. The plan at **Appendix 1** shows the location of the highway concerned shaded black. The proposal seeks to stop up highway rights, essentially the legal right of the public to pass and repass over land forming part of the highway verge.
- 3. Under Section 116 of the Highways Act 1980 ("the Act"), Magistrates' Courts have a power to authorise the stopping up or diversion of highway, as follows:

(1) Subject to the provisions of this section, if it appears to a magistrates' court, after a view, if the court thinks fit, by any two or more of the justices composing the court, that a highway (other than a trunk road or a special road) as respects which the [highway] authority have made an application under this section—

- (a) is unnecessary, or
- (b) can be diverted so as to make it nearer or more commodious to the public,

the court may by order authorise it to be stopped up or, as the case may be, to be so diverted.

[sub-section 2 has been repealed]

(3) If an authority propose to make an application under this section for an order relating to any highway (other than a classified road) they shall give notice of the proposal to—

(a) if the highway is in a non-metropolitan district, the council of that district; and

(aa) if the highway is in Wales, the Welsh council for the area in which it is situated if they are not the highway authority for it; and (b) if the highway is in England, the council of the parish (if any) in which the highway is situated or, if the parish does not have a separate parish council, to the chairman of the parish meeting; and

(c) if the highway is in Wales, the council (if any) of the community in which the highway is situated;

and the application shall not be made if within 2 months from the date of service of the notice by the authority notice is given to the authority by the district council [or Welsh council] or by the parish or community council or, as the case may be, by the chairman of the parish meeting that the council or meeting have refused to consent to the making of the application.

According to s. 328 of the Act, a "highway" means the whole or a part of a highway and such an application may therefore include part of a highway, as in the present case.

- 4. In this case, the Council has been requested to make an application to stop up part of Bridleway 13 by Mr and Mrs Baggett of Broadfield. They have agreed to meet the Council's legal costs in making an application.
- 5. On 4 November 2013, Bremhill Parish Council gave its consent to the application; the consent form is shown at **Appendix 2**.
- 6. The total area concerned is approximately 160 metres<sup>2</sup>. It forms part of the highway verge but part of it is occupied by a garage. This is not a priority for enforcement action and the Director of Neighbourhood Services considers that this section is not necessary for public use. Mrs Baggett has told the council that the garage has been present since c.1929. It contains asbestos and is now dilapidated. Mr and Mrs Baggett wish to dismantle the structure, have the asbestos removed and build a new garage with a slate roof in the same location.
- 7. The garage is shown on the first of the photographs at **Appendix 3**, with the second photograph showing the continuation of the highway verge.

## Main Considerations for the Council

- 8. Case law has clarified that in deciding whether to make an application, the Highway Authority has to consider all the factors which would be relevant to the consideration by a Magistrates' Court of whether an order should be made. As well as whether the highway is needed for passing and repassing, issues such as safety, e.g. for visibility splays or potential development access, should also be considered.
- 9. The central questions to be addressed are: what is the highway function being performed by that part of the highway which is the subject of the requested application and whether it is unnecessary for that function to be performed by that part or whole of the highway. If the answer is that it is unnecessary for that function to be performed, the other question is: are there any other highway reasons why a stopping up application should not be made?

10. Officers consider that highway rights over the area concerned are not necessary for the public to pass and repass or visibility, health and safety, access by a third party or any other highway-related reason.

## **Objections to the application**

11. At the time of writing, there have been no objections to the proposal.

## **Environmental Impact of the Proposal**

12. None

## **Equalities Impact of the Proposal**

13. None

## **Risk Assessment**

14. None

## **Financial Implications**

15. The legal and advertising costs incurred in making an application to divert the highway would be borne by Mr. and Mrs. Baggett. This is consistent with the Council's power to charge for such costs under section 117 of the Highways Act 1980.

## **Options Considered**

- 16. The Cabinet Member for Highways, Streetscene and Broadband may resolve to:
  - (i) Refuse to give consent to the proposed application in which event, reasons should be given for doing so.
  - (ii) Consent to the application.

## <u>Proposal</u>

17. It is proposed that the Cabinet Member adopt the option at 16 (ii) above.

## **Reasons for Proposal**

18. Officers are satisfied that the section of highway is unnecessary and in the circumstances it would be appropriate for the Council to apply to stop it up.

The following unpublished documents have been relied on in the preparation of this Report:

None